Agenda notes to SLNA meeting scheduled to be held on 13.02.2013

**Agenda Item No. 1 :**

**Approval of the minutes of SLNA meeting held on**

**16/06/2012**

Copies of the minutes of the SLNA meeting held on 16/06/2012 have been forwarded to all members. No comments have been received. The minutes of the meeting is given in annexure I.

***The same may be approved.***

**Agenda Item No.02:**

**Action taken report on the decisions of the SLNA meeting held on 16/06/2012**

 Attached separately as Annexure –II

 **Agenda Item No.03:**

 **Review of Progress Report**

 Attached separately as Annexure –III

**Agenda Item No.4 :**

**Preliminary Project Reports (PPR): Sanction for Watershed Development Projects of batch IV for the year 2012-2013 to be submitted to Government of India for approval.**

 The nodal Ministry would allocate the budgetary outlay for the projects among the states during the month of May every year. As per the minimum tentative allocation of physical targets for new projects under IWMP for 2012-13 issued by DoLR, the area allocated for Kerala is 0.51 lakh ha. As per the weightage criteria the target of the state comes to 75905

 ha. The SLNA meeting held on 28.01.2012 decided to follow the weightage criteria and decided to prepare PPR for 75905 ha. Accordingly we have prepared PPR for treating an area of 75905 ha in the 12 districts as follows.

|  |  |  |
| --- | --- | --- |
| Sl. No. | District | Area allocated |
| 1 | Thiruvananthapuram  |  5242 ha |
| 2 | Kollam |  4189 ha |
| 3 | Alappuzha |  5820 ha |
| 4 | Kottayam |  5424 ha |
| 5 | Idkukki | 11631 ha |
| 6 | Ernakulam |  5267 ha |
| 7 | Thrissur |  6741 ha |
| 8 | Palakkad |  7948 ha |
| 9 | Malappuram |  8339 ha |
| 10 | Kozhikode |  5338 ha |
| 11 | Kannur |  4876 ha |
| 12 | Kasargod. |  5090 ha  |
|  | Total | 75905 ha |

During the course of field survey of PPR preparation, several already treated areas has to be excluded and also scientific clusters based approach has to be followed, certain modifications in area as well as clusters has to be made. As per the modifications made, the following is the revised area for 2012-13.

|  |  |  |
| --- | --- | --- |
| Sl. No. | District | Area allocated |
| 1 | Thiruvananthapuram  |  6032 ha |
| 2 | Kollam |  5624 ha |
| 3 | Alappuzha |  5820 ha |
| 4 | Kottayam |  5424 ha |
| 5 | Idkukki | 15168 ha |
| 6 | Ernakulam |  5267 ha |
| 7 | Thrissur |  6741 ha |
| 8 | Palakkad |  6250 ha |
| 9 | Malappuram |  7450 ha |
| 10 | Kozhikode |  5165 ha |
| 11 | Kannur |  4876 ha |
| 12 | Kasargod. |  3747 ha  |
|  | Total | 77564 ha |

SLNA may permit enhancement of area from 75905 ha to 77564 ha for submitting in the next steering committee for clearance.

On receiving the allocation, the states are directed to prepare Preliminary Project Reports (PPR) of the above area and submit to Government of India in the prescribed format after the approval of SLNA. In the SLNA meeting held on 16.06.2012, the preparation of Preliminary Project Report has been entrusted with SS&SC department and KSLUB. The SS&SC department has informed that they are not in a position to prepare Preliminary Project Report without advance payment, so the preparation of Preliminary Project Report was entrusted to KSLUB except Idukki district. All Preliminary Project Reports for batch IV (2012-13) projects are prepared.

***The KSLUB and SS&SC departments may be asked to present the Preliminary Project Reports for batch IV (2012-13) for the discussion and approval.***

**Agenda Item No.05:**

**Approval of Detailed Project Reports (DPRs) Submitted by Technical Support Organizations (TSOs) and Scrutinized by Technical Experts of SLNA.**

Detailed Project Report preparation is a crucial activity at the project level. In order to prepare a scientific DPR, data base such as rainfall, temperature, location including geographical Coordinates, topography, hydrology, hydro geology , soils, forests, demographic features, ethnographic details of communities, land-use pattern, major crops and their productivity, irrigation, livestock, socio economic status etc. are required. Additionally technical inputs such as mapping with the help of satellite images (GIS), resource maps and cadastral maps are also required. There is a budget provision of 1% of the total project cost in a project area, earmarked for the preparation of Detailed Project Reports. Using this provision, the State Government has empanelled 20 Technical Support Organizations for assisting PIAs for the preparation of quality Detailed Project Reports (list appended as Annexure –IV).

The SLNA has received 45 watershed development projects under IWMP in 3 bathes viz. 2009-10, 2010-11 and 2011-12. Year wise details of projects cleared by steering committee is as follows

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| Year | Number of districts | Number of projects  | No. of micro watersheds  | Area in Ha. |
| **2009-10** | **3** | **10** | **94** | **52137** |
| **2010-11** | **13** | **15**  | **127** | **89722** |
| **2011-12 (I phase)** | **9** | **15** | **115** | **82315** |
| **2011-12 (II phase)** | **5** | **5** | **33** | **22631** |
| **Total** |  | **45** | **369** | **246805** |

The SLNA has received 10 no of Detailed Project Reports for batch I duly approved by District Planning Committees (DPC) and scrutinized by the technical committee of SLNA. In the case of batch II, the SLNA received four Detailed Project Reports duly approved by the District Planning Committees (DPC) and scrutinized by the technical committee of SLNA.

***(a) The TSOs may be requested to present in power point, the Detailed Project Reports. Suggestions, modifications, correction if any may be discussed***

***(b) The 14 Detailed Project Reports (DPRs) may be approved.***

***The list of DPRS furnished below:***

**Batch 1 (2009-10)**

| Sl. No. | District | Name of the Project | TSO |
| --- | --- | --- | --- |
| 1 | Kasaragod | IWMP-I (Kanjangad D3) | Center for Rural Development |
| 2 | IWMP-II (Kanjangad E1) |
| 3 | IWMP-III (Kanjangad G1) |
| 4 | Palakkad | IWMP-I (Thrithala B7) | Susthira |
| 5 | IWMP-II (Alathur D1) | Deena Dayal |
| 6 | IWMP-III (Thrithala A1) | Susthira |
| 7 | Wayanad | IWMP-I (Kalpetta G1) | Arsha Bharath |
| 8 | IWMP-II (Kalpetta F1) |
| 9 | IWMP-III (Kalpetta D1) |
| 10 | IWMP-IV (Sulthan Batheri H5) |

**Batch 2 (2010-11)**

| **Sl.** N**o.** | **District** | **Name of Project** | **TSO** |
| --- | --- | --- | --- |
| 1 | Alapuzha  | IWMP 1/ 2010-11 (Champakkulam) | CSES |
| 2 | Ernakulam | IWMP 1/ 2010-11(Vypin) | CSES |
| 3 | Kollam | IWMP 1/ 2010-11(Ithikkara) | Grameena Patina Kendram |
| 4 | Thiruvananthapuram | IWMP 1/ 2010-11(Vamanapuram) | Land Use Board |

**Agenda Item No.06:**

**PIAs- Operational Clarity for batch 3 Projects in Idukki District.**

Five projects in batch III in Idukki district have been entrusted with SS&SC department as PIA.

In Para 11 (ii) of the common guidelines issued by the DoLR for IWMP implementation, it is stressed that Project Management would improve with decentralization , delegation and professionalism within the overall frame work of Panchayat Raj Institutions (PRIs).

Kerala State is a model to the country for the effective decentralization through the well established PRIs. As per 73rd amendment act, all the development departments are transferred to PRIs. Thus PRIs can effectively co-ordinate all technical and administrative departments for the implementation of Watershed Projects which is multi-dimensional and holistic.

Transparency in the fund flow has been insisted upon by the Government of India by way of operation of funds/bank accounts through joint signatories at SLNA, WCDC, PIA and WC Level. Block Panchayath Presidents are designated as joint signatory for PIA accounts.

Community level organisations such as Watershed Committee (WC) are instructed to be constituted at micro watershed level; with Grama Panchayath President as its chairman and Village Extension Officer as its Secretary. SHGs are federated at Grama Panchayath level in Kerala State. Panchayaths have control over WCs and User Groups. Thus, PRIs are the most suitable institutions to implement the programme.

All projects other than those in Idukki district have constituted community level organisations such as SHGs, UGs and Watershed Committees, Watershed Development Teams (WDTs) are also constituted and the WDT members were given training (capacity building)

The Member of Parliament of Idukki constituency, MLAs of Idukki district and Block Panchayaths of Idukki district as resolution to Government have demanded to entrust the Block Panchayaths as PIA of all projects in Idukki. This representation has already been forwarded to government for consideration

As per guidelines issued by Government of Kerala vide GO (MS) No. 105/2011/LSGD dated 14.06.2011 (P.15) (copy attached as Annexure –V) the PIA for every IWMP project should be the concerned Block Panchayath.

In this context, after examining the facts above, the following is submitted to the SLNA for consideration

* ***IWMP Batch -III (5 projects) in Idukki district may be entrusted with Block Panchayath as PIA. (SLNA has the right to approve Project Implementing Agencies (PIAs) as per Government of India guideline para 27-e)***
* ***SS&SC department may be given the responsibility of providing technical support for the preparation of estimates, issue of Technical Sanction and supervision of NRM works, such as soil and water conservation under the guidance of Block Panchayath (PIA) and Grama Panchayath (WC)***

**Agenda Item No.07:**

**Revision of State Perspective and Strategic Plan (SPSP)**

 Government of India has issued common guidelines for watershed development projects in 2008. Accordingly Government of India issued direction to all the states of the country to prepare a long term plan (up to the end of 14th five year plan) ie. State Perspectives and Strategic Plan (SPSP) with the criteria as described in the manual para 48, clause ‘a’ to ‘h’

*The following criteria may broadly be used in selection and prioritisation of watershed development projects:*

*a. Acuteness of drinking water scarcity.*

*b. Extent of over exploitation of ground water resources.*

*c. Preponderance of wastelands/degraded lands.*

*d. Contiguity to another watershed that has already been developed/treated.*

*e. Willingness of village community to make voluntary contributions, enforce equitable social regulations for sharing of common property resources, make equitable distribution of benefits, create arrangements for the operation and maintenance of the assets created.*

*f. Proportion of scheduled castes/scheduled tribes.*

*g. Area of the project should not be covered under assured irrigation.*

*h. Productivity potential of the land.”*

 The gist of approved SPSP is furnished below

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| XI plan2009-10 to 2011-12 | XII plan2012-13 to 2016-17 | XIII plan2017-18 to 2021-22 | XIV plan2022-23 to 2026-27 | Total for 18 years |
| Physical  | Fin  | Physical  | Fin  | Physical  | Fin  | Physical  | Fin  | Physical  | Fin  |
| 216569 | 27031 | 404996 | 50148 | 418169 | 51671 | 386453 | 47734 | 1426187 | 176583 |

The SPSP was prepared in 2008 for the State Government by an NGO named ‘Mythiri’-Palakkad.

At the time of preparation of Detailed Projects Reports and Project Management Meeting with the PRI members and other stakeholders at the Project Area, it is noticed that a large number of potential area have been excluded including the whole municipal area of the state from the SPSP. It may be noted that a number of projects sanctioned under NABARD and Western Ghats Development are implementing watershed projects in the same area/ overlapping areas identified in IWMP-SPSP.

 We have taken up the matter with Government of India and they have given instruction as DoLR No. K-11013/25/2011-IWMP- Kerala to revise SPSP. (copy furnished as Annexure –VI)

* ***The forum may take a decision to revise SPSP.***
* ***The work of revision of SPSP may be entrusted with KSLUB, SS&SC Department or any suitable NGO.***
* ***The expenses for the preparation of revising SPSP may be met from state fund.***

 **Agenda Item No.08**:

 **Approval of the district wise break up of the area to be treated for 2013-14**

GoI has allocated the tentative minimum target of 51000 ha to the state-wide IWMP for the year 2013-14. Based on the weightage criteria the target of the state comes to 60124 ha.

The district wise break-up of the area to be treated for 2013-14 as shown below

|  |  |  |
| --- | --- | --- |
| Sl. No. | District | Area ha. |
| 1 | Thiruvananthapuram  | 5315 ha |
| 2 | Kollam | 3657 ha |
| 3 | Pathanamthitta | 5541 ha |
| 4 | Alappuzha | 6490 ha |
| 5 | Kottayam | 6089 ha |
| 6 | Idkukki | 2423ha |
| 7 | Ernakulam | 4473 ha |
| 8 | Thrissur | 3610 ha |
| 9 | Palakkad | 5226 ha |
| 10 | Malappuram | 6291 ha |
| 11 | Kannur | 5256 ha |
| 12 | Kasargod. | 5753 ha |
|  | **Total** | **60124 ha** |

***SLNA may approve the district wise break-up of the area to be treated for 2013-14 for 60124 ha.***

 **Agenda Item No.09**:

 **Empanelling Mid-term Evaluators.**

In the SLNA meeting held on 16-06-2012, it was decided to approve the list of mid-term evaluators from the government agencies and government institutions only. Accordingly we have addressed to all government agencies and government institutions, the response is very meager i.e. seven institutions have responded (furnished in annexure VII). This list is insufficient to meet the demands when the preparatory phase of IWMP is fast progressing and Hariyali projects are in closure stage both require the evaluation reports that is one of a pre-requisites for the release of next installments. The list of mid-term evaluators is to be got approved from DoLR. For the approval of DoLR a select list approved by SLNA has to be sent to the DoLR.

State government have empanelled 20 non- government organizations as Technical Support Organisations for IWMP. These organisations have track records in the field of watershed shed development project formulation and implementation. Together with the 7 government organisations, the list of 20 TSOs can also be forwarded to DoLR as mid-term evaluators. List of empanelled TSOs is appended as Annexure IV

***SLNA may approve the above proposal***

**Agenda Item No.10:**

**Approval of Technical Supporting Organizations (TSOs)**

 The projects under IWMP are allocation based and every year we are getting allotment from the DoLR. Now for the last three years we have received 45 number of projects. The support given to PIAs for the preparation of DPRs is by the Technical Support Organizations. We have empanelled 20 TSOs at the beginning year 2009-10 (Annexure IV). This is quite insufficient for meeting the demands for now and in future. We have received a few applications from Non-government organizations. It will be helpful if we empanel more organizations. The selection will be done on a transparent manner by constituting a ‘committee’. And the committee can be met in frequent intervals and measure the performance of the TSOs and if found any parameters unsatisfied can be de-empanelled

***The SLNA may take a suitable decision for empanelling more TSOs***

**Agenda Item No.11 :**

 **Inter and intra transfer of funds from one project to another (from one batch to another)**

 DoLR has issued orders (Z-11011/20/2009-PPC dated June 2012- furnished in Annexure VIII) for inter and intra transfer of funds from one project to another or from one batch to another for effective utilisation of funds already released for ongoing IWMP projects. In the SLNA meeting held on 16-06-2012, it has instructed PIAs to go ahead with the preparation of DPRs to the projects already cleared by the steering committee.

The DoLR has issued 6% of the funds to the 15 projects. An additional 5 projects cleared by the steering committee and release of funds in waiting have already started preparation of DPRs and other EPA activities. The PIAs are requesting funds but in WCDCs the funds to the ongoing projects are parking with no financial progress. We can give sanction to the transfer of unutilized funds from WCDC to 5 PIAs based on the merit of its performance and the provision in the DoLR letter.

***SLNA may be examined the matter and permit inter intra transfer of funds***

**Agenda Item No.12:**

 **NWDPRA XI Plan- Proposal for Rs.4.71 Crores under RKVY- ratification in SLNA**

 National Watershed Development Programme of Rainfed area (NWDPRA XI Plan) is being implemented in the state in selected 134 micro watershed for treating an area of 84415 Ha. The total project cost of the programme in the state is Rs.101.29 Crores. The state has so far recived only 23.26 Crores from GoI. As per GoI directions funds for completion of NWDPRA is to be requested from RKVY. A proposal for treating 3925 Ha of the balance watershed area under NWDPRA with NRM works for an estimated cost of Rs.4.71 Crores has been prepared by the Soil Survey & Soil Conservation Department.

 As the project had to be presented in the SLSC meeting on 14th Dece-2012, APC permitted the Department for forwarding the proposal to PM cell for consideration in SLSC meeting. *This may be ratified in the SLNA meeting*.

**Agenda Item No.13:**

**IDUKKI PACKAGE**

 The area allotted for Idukki District for the year 2012-13 is 11631 Ha. The area of 3 prioritised clusters in SPSP in Idukki District to be considered for the year 2012-13 are 4465 Ha,4964 Ha and 5739 Ha. As scientific cluster based approach has to be followed, the exact area of 11631 Ha cannot be arrived at. Hence an area of 15168 Ha. ie the total area of 3 prioritised clusters is proposed

***The SLNA may permit enhancement of area from 11634 Ha to 15168 Ha in Idukki Districts for inclusion of whole area of the 3 prioritsed clusters,as cluster based approach is insisted under IWMP.***

**Agenda Item No.14:**

 **Extension of Pre- IWMP projects**

There are 28 pre- IWMP projects sanctioned by DoLR to the state. DoLR had directed to close the pre-IWMP projects by 31.12.2012. However the implementing agencies, that is Block Panchayaths have requested to extend the time limit for closure atleast by 6 months, in order to complete implementation.

***The SLNA may examine the above matter and request GoI to extend the closure date to 30.06.2013 (Balanve funds position is furnished as annexure IX)***